



Budget 2019-20

Portfolio Budget Statements 2019-20

Budget Related Paper No. 1.3

Communications and the Arts Portfolio

Budget Initiatives and Explanations of
Appropriations Specified by Outcomes
and Programs by Entity

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Chief Financial Officer, Financial Services Branch, Department of Communications and the Arts

Telephone: 02 6271 1058 (international +61 2 6271 1058)

Email: finance@communications.gov.au.

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OLD PARLIAMENT HOUSE

ENTITY RESOURCES AND PLANNED PERFORMANCE

OLD PARLIAMENT HOUSE

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OLD PARLIAMENT HOUSE

SECTION 1: ENTITY OVERVIEW AND RESOURCES

1.1 STRATEGIC DIRECTION STATEMENT

The Museum of Australian Democracy (MoAD) was established in Old Parliament House (OPH) in 2009 to provide an enriched understanding and appreciation of the political legacy and intrinsic value of Australian democracy. OPH provides transformative learning experiences through formal, curriculum-based programs for schools and unique informal experiences through exhibitions, youth parliaments, self-directed learning and online engagement as it explores what it means to be an informed and engaged citizen.

As the home of our Federal Parliament from 1927 to 1988 and an icon of outstanding national heritage significance OPH aims to communicate the spirit of OPH as a significant national heritage site, while ensuring the building and heritage collections are conserved for future generations.

OPH's 2018–23 Strategic Plan outlines the vision and direction to build upon its strategic priorities of bold, relevant, authentic and dynamic content and activities. The priorities which support its strategic direction and align with broader government objectives are:

- Our exhibitions, events, collections and education programs will provoke thoughtful engagement through stories and creative interpretations of past and current events informed by authoritative research and data analysis. We will advance national conversations about democracy – past present and future.
- We promote active citizenship via a suite of transformative audience experiences and targeted activities that are timely and influential, and which support inclusion and build civic and social cohesion.
- In this nationally significant building, we will create a vibrant and contemporary hub that empowers civic and individual engagement in the democratic process. Progress will be achieved in harmony with heritage values that recognise, preserve and communicate the spirit of place.
- Our organisational culture will enable MoAD and its valued staff to be nimble, collaborative and efficient. Our actions and relationships will ensure ongoing relevance and financial sustainability.

1.2 ENTITY RESOURCE STATEMENT

Table 1.1 shows the total funding from all sources available to the entity for its operations and to deliver programs and services on behalf of the Government.

The table summarises how resources will be applied by outcome (government strategic policy objectives) and by departmental (for the entity's operations) classification.

Information in this table is presented on a resourcing (that is, appropriations/cash available) basis, whilst the 'Budgeted expenses by Outcome 1' table in Section 2 and the financial statements in Section 3 are presented on an accrual basis.

Table 1.1: OPH resource statement—Budget estimates for 2019–20 as at Budget April 2019

	2018–19 Estimated actual \$'000	2019–20 Estimate \$'000
Cash reserves at 1 July ^(a)	2,500	2,500
Funds from Government		
Annual appropriations — ordinary annual services ^(b)	16,425	14,683
Annual appropriations — equity injection ^(c)	3,422	3,620
Total annual appropriations	19,847	18,303
Amounts received from related entities		
Amounts from portfolio department ^(d)	290	397
Total amounts received from related entities	290	397
Total funds from Government	20,137	18,700
Funds from other sources		
Sale of goods and services	969	974
Total funds from other sources	969	974
Total net resourcing for OPH	23,606	22,174
	2018–19	2019–20
Average staffing level (number)	74	73

(a) OPH cash reserves reflects funds quarantined by management for the purposes of covering employee provisions and urgent building works.

(b) Appropriation Bill (No. 1) 2019–20.

(c) Appropriation Bill (No. 2) 2019–20.

(d) Funding provided by the portfolio department that is not specified within the Annual Appropriation Bills as a payment to the CCE (for example, a grant awarded to a CCE from one of its portfolio department's administered programs).

The OPH is not directly appropriated as it is a Corporate Commonwealth Entity. Appropriations are made to the Department of Communications and the Arts (a Non-Corporate Commonwealth Entity), which are then paid to the OPH and are considered "departmental" for all purposes.

Please note: All figures shown above are GST exclusive—these may not match figures in the cash flow statement.

All figures shown above are GST exclusive — these may not match figures in the cash flow statement.

Prepared on a resourcing (that is, appropriations available) basis.

1.3 BUDGET MEASURES

There are no new measures relating to OPH for the 2019–20 Budget.

SECTION 2: OUTCOMES AND PLANNED PERFORMANCE

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

Note:

Performance reporting requirements in the Portfolio Budget Statements are part of the enhanced Commonwealth performance framework established by the Public Governance, Performance and Accountability Act 2013. It is anticipated that the performance criteria described in Portfolio Budget Statements will be read with broader information provided in an entity's corporate plans and annual performance statements – included in Annual Reports – to provide an entity's complete performance story.

The most recent corporate plan for Old Parliament House can be found at:
www.moadoph.gov.au/about/corporate-documents.

The most recent annual performance statement can be found at:
www.moadoph.gov.au/about/annual-reports.

2.1 BUDGETED EXPENSES AND PERFORMANCE FOR OUTCOME 1

Outcome 1: An enhanced appreciation and understanding of the political and social heritage of Australia for members of the public, through activities including the conservation and upkeep of, and the provision of access to, Old Parliament House and the development of its collections, exhibitions and educational programs

Budgeted expenses for Outcome 1

This table shows how much OPH intends to spend (on an accrual basis) on achieving the outcome, broken down by program.

Table 2.1.1: Budgeted expenses for Outcome 1

	2018–19 Estimated actual \$'000	2019–20 Budget \$'000	2020–21 Forward estimate \$'000	2021–22 Forward estimate \$'000	2022–23 Forward estimate \$'000
Program 1.1: Old Parliament House					
Revenue from Government					
Ordinary annual services (Appropriation Bill No. 1)	16,425	14,683	14,199	14,260	14,321
Payment from related entities	290	397	-	-	-
Expenses not requiring appropriation in the budget year	1,230	-	-	-	-
Revenues from other independent sources	969	974	1,000	1,000	1,200
Total expenses for program 1.1	18,914	16,054	15,199	15,260	15,521
Outcome 1 Totals by resource type					
Revenue from Government					
Ordinary annual services (Appropriation Bill No. 1)	16,425	14,683	14,199	14,260	14,321
Payment from related entities	290	397	-	-	-
Expenses not requiring appropriation in the budget year	1,230	-	-	-	-
Revenues from other independent sources	969	974	1,000	1,000	1,200
Total expenses for Outcome 1	18,914	16,054	15,199	15,260	15,521
	2018–19	2019–20			
Average staffing level (number)	74	73			

Table 2.1.2: Performance criteria for Outcome 1

Table 2.1.2 below details the performance criteria for each program associated with Outcome 1. It also summarises how each program is delivered and where 2019–20 Budget measures have created new programs or materially changed existing programs.

<p>Outcome 1: An enhanced appreciation and understanding of the political and social heritage of Australia for members of the public, through activities including the conservation and upkeep of, and the provision of access to, Old Parliament House and the development of its collections, exhibitions and educational programs</p>		
<p>Program 1.1 — Old Parliament House</p> <p>OPH's collection is of national, regional and local significance. It captures the ideas, movements, individuals and events of Australian democracy and the story of this nationally listed heritage place, Old Parliament House, which was home to the Federal Parliament for 61 years.</p> <p>OPH offers a spectrum of entry points: through interpretations of the building, in-house and touring exhibitions, onsite and online projects, education and public programs, children's activities and opportunities to experience the spirit of Old Parliament House through festivals and events.</p>		
<p>Purpose</p> <p>The principal function of Old Parliament House is to provide an enriched understanding and appreciation of Australia's political legacy and the intrinsic value of Australia's democracy</p>		
<p>Delivery</p> <p>The Program will be delivered in the following ways:</p> <ul style="list-style-type: none"> • Ensuring the heritage values of Old Parliament House are recognised, preserved and communicated • Managing a collection of national, regional and local significance to document and illustrate the development of Australian democracy • Providing enhanced visitor experiences through increased participation onsite and online • Providing quality learning programs that align with national curriculum requirements both onsite and to regional and remote areas through our new digital excursion program. 		
<p>Performance information</p>		
Year	Performance criteria	Targets
2018–19	<p>Engage, educate and inspire — increase engagement with national and international visitors through innovative exhibitions and programs that are accessed in a variety of ways.</p>	<p>Expected to meet criterion</p> <p>260,000 number of visits to the organisation.</p> <p>480,000 number of visits to the organisation's website.</p> <p>90% of visitors who were satisfied or very satisfied with their visit.</p> <p>38,500 people participating in public programs.</p> <p>85,000 students and teachers participating in school programs onsite.</p> <p>1,430 educational institutions participating in organised school learning programs.</p> <p>95% of teachers reporting overall positive experience.</p> <p>95% of teachers reporting relevance to the classroom curriculum.</p>

Old Parliament House Budget Statements

Performance information		
Year	Performance criteria	Targets
2018–19 continued	Collect, share and digitise — build and maintain a rich national collection for current and future generations of Australians to enjoy and learn from.	Expected to meet criterion 187 objects accessioned (in the reporting period). 30% of the total collection available to the public. 90% of the total collection digitised.
2019–20	Deliver a spectrum of experiences — exhibitions, events, learning programs and digital activities that allow our audience to engage with the concepts and history of democracy. Collect, share and digitise — build and maintain a rich national collection for current and future generations of Australians to enjoy and learn from.	270,000 number of visits to the organisation. 480,000 number of visits to the organisation's website. 90% of visitors were satisfied with their visit. 38,500 people participating in public programs. 85,000 students and teachers participating in school programs onsite. 1,430 educational institutions participating in organised school learning programs. 95% of teachers reporting overall positive experience. 95% of teachers reporting relevance to the classroom curriculum. 30% of the total collection available to the public. 90% of the total collection digitised.
2020–21 and beyond	As per 2019–20	As per 2019–20

SECTION 3: BUDGETED FINANCIAL STATEMENTS

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of entity finances for the 2019–20 budget year, including the impact of budget measures and resourcing on financial statements.

3.1 BUDGETED FINANCIAL STATEMENTS

3.1.1 Explanatory notes and analysis of budgeted financial statements

Comprehensive income statement

Old Parliament House is budgeting for a break even result in the budget year and over the forward estimates. Total budgeted income for 2019–20 is estimated to be \$16.1 million, of which \$14.7 million is appropriation from Government, and includes funding from the Public Service Modernisation Fund – Agency Sustainability measure from the 2017-18 budget and \$0.4 million in grant funding from the Department of Communications and the Arts.

Total expenses for 2019–20 are estimated to be \$13.2 million (excluding depreciation), and remains consistent over the forward estimate period.

Operational losses sustained by OPH are technical accounting losses driven by the heritage depreciation on the building. OPH maintains sufficient underlying cash balances to maintain financial sustainability.

Departmental Balance Sheet

Total assets are budgeted to increase in 2019–20 by \$3.6 million, reflecting the equity injections received for heritage and cultural assets and the funding for critical capital works under the Public Service Modernisation Fund – Agency Sustainability measure from the 2017-18 budget. The additional capital investment in each asset class is in line with OPH’s capital works program over the three years of new funding.

OPH has reclassified the building to a ‘Heritage & Cultural asset’. This is on the basis that the building reflects significant cultural heritage of the Australian nation and has satisfactorily met the criteria under the Financial Reporting Rules for Heritage and Cultural classification.

3.2 BUDGETED FINANCIAL STATEMENTS TABLES

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June

	2018–19 Estimated actual \$'000	2019–20 Budget \$'000	2020–21 Forward estimate \$'000	2021–22 Forward estimate \$'000	2022–23 Forward estimate \$'000
EXPENSES					
Employee benefits	7,747	7,825	7,822	8,213	8,004
Suppliers	5,367	5,415	5,277	4,947	5,417
Depreciation and amortisation	5,800	2,814	2,100	2,100	2,100
Total expenses	18,914	16,054	15,199	15,260	15,521
LESS:					
OWN-SOURCE INCOME					
Own-source revenue					
Sale of goods and rendering of services	969	974	1,000	1,000	1,200
Grants received	290	397	-	-	-
Total own-source revenue	1,259	1,371	1,000	1,000	1,200
Total own-source income	1,259	1,371	1,000	1,000	1,200
Net (cost of)/contribution by services	(17,655)	(14,683)	(14,199)	(14,260)	(14,321)
Revenue from Government	16,425	14,683	14,199	14,260	14,321
Surplus/(deficit) attributable to the Australian Government	(1,230)	-	-	-	-
OTHER COMPREHENSIVE INCOME					
Total other comprehensive income	-	-	-	-	-
Total comprehensive income/(loss)	(1,230)	-	-	-	-
Total comprehensive income/(loss) attributable to the Australian Government	(1,230)	-	-	-	-
Note: Impact of net cash appropriation arrangements					
Total comprehensive income/(loss) excluding depreciation/amortisation expenses previously funded through revenue appropriations	(1,230)	-	-	-	-
less heritage and cultural depreciation expenses previously funded through revenue appropriations ^(a)	-	-	-	-	-
Total comprehensive income/(loss) — as per the statement of comprehensive income	(1,230)	-	-	-	-

(a) From 2009-10, the Government replaced Bill 1 revenue appropriations for the heritage and cultural depreciation expenses of designated Collection Institutions, with a separate capital budget (the Collection Development Acquisition Budget (CDABs)) provided through Bill 2 equity appropriations. For information regarding CDAB, please refer to Table 3.5 Departmental Capital Budget Statement.

Prepared on Australian Accounting Standards basis.

Table 3.2: Budgeted departmental balance sheet (as at 30 June)

	2018–19 Estimated actual \$'000	2019–20 Budget \$'000	2020–21 Forward estimate \$'000	2021–22 Forward estimate \$'000	2022–23 Forward estimate \$'000
ASSETS					
Financial assets					
Cash and cash equivalents	6,518	6,518	6,518	6,518	6,518
Trade and other receivables	409	413	413	413	413
Other investments	2,500	2,500	2,500	2,500	2,500
Total financial assets	9,427	9,431	9,431	9,431	9,431
Non-financial assets					
Land and buildings					
Property, plant and equipment	2,592	2,935	2,851	2,851	2,851
Heritage and cultural assets	86,047	89,087	89,567	89,764	89,963
Intangibles	892	1,129	929	929	929
Inventories	31	31	31	31	31
Other non-financial assets	48	48	48	48	48
Total non-financial assets	89,610	93,230	93,426	93,623	93,822
Total assets	99,037	102,661	102,857	103,054	103,253
LIABILITIES					
Payables					
Suppliers	578	602	602	602	602
Other payables	284	229	284	284	284
Total payables	862	831	886	886	886
Provisions					
Employee provisions	2,062	2,097	2,097	2,097	2,097
Total provisions	2,062	2,097	2,097	2,097	2,097
Total liabilities	2,924	2,928	2,983	2,983	2,983
Net assets	96,113	99,733	99,874	100,071	100,270
EQUITY					
Parent entity interest					
Contributed equity	104,703	108,323	108,464	108,661	108,860
Reserves	28,389	28,389	28,389	28,389	28,389
Retained surplus (accumulated deficit)	(36,979)	(36,979)	(36,979)	(36,979)	(36,979)
Total equity	96,113	99,733	99,874	100,071	100,270

Prepared on Australian Accounting Standards basis.

**Table 3.3: Departmental statement of changes in equity—summary of movement
(Budget year 2019–20)**

	Retained earnings	Asset revaluation reserve	Contributed equity/ capital	Total equity
	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2019				
Balance carried forward from previous period	(36,979)	28,389	104,703	96,113
Adjusted opening balance	(36,979)	28,389	104,703	96,113
Contributions by owners				
Equity injection — Appropriation	-	-	3,620	3,620
Sub-total transactions with owners	-	-	3,620	3,620
Estimated closing balance as at 30 June 2020	(36,979)	28,389	108,323	99,733
Closing balance attributable to the Australian Government	(36,979)	28,389	108,323	99,733

Prepared on Australian Accounting Standards basis.

Table 3.4: Budgeted departmental statement of cash flows (for the period ended 30 June)

	2018–19 Estimated actual \$'000	2019–20 Budget \$'000	2020–21 Forward estimate \$'000	2021–22 Forward estimate \$'000	2022–23 Forward estimate \$'000
OPERATING ACTIVITIES					
Cash received					
Receipts from Government	16,425	14,683	14,199	14,260	14,321
Sale of goods and rendering of services	1,259	1,371	1,000	1,000	1,200
Net GST received	-	11	-	-	-
Total cash received	17,684	16,065	15,199	15,260	15,521
Cash used					
Employees	7,747	7,860	7,822	8,213	8,004
Suppliers	5,367	5,391	5,277	4,947	5,417
Total cash used	13,114	13,251	13,099	13,160	13,421
Net cash from/(used by) operating activities	4,570	2,814	2,100	2,100	2,100
INVESTING ACTIVITIES					
Cash used					
Purchase of property, plant and equipment and intangibles	7,992	6,434	2,296	2,297	2,299
Total cash used	7,992	6,434	2,296	2,297	2,299
Net cash from/(used by) investing activities	(7,992)	(6,434)	(2,296)	(2,297)	(2,299)
FINANCING ACTIVITIES					
Cash received					
Contributed equity	3,422	3,620	196	197	199
Total cash received	3,422	3,620	196	197	199
Net cash from/(used by) financing activities	3,422	3,620	196	197	199
Net increase/(decrease) in cash held	-	-	-	-	-
Cash and cash equivalents at the beginning of the reporting period	6,518	6,518	6,518	6,518	6,518
Cash and cash equivalents at the end of the reporting period	6,518	6,518	6,518	6,518	6,518

Prepared on Australian Accounting Standards basis.

Table 3.5: Departmental capital budget statement (for the period ended 30 June)

	2018–19 Estimated actual \$'000	2019–20 Budget \$'000	2020–21 Forward estimate \$'000	2021–22 Forward estimate \$'000	2022–23 Forward estimate \$'000
NEW CAPITAL APPROPRIATIONS					
Equity injections — Bill 2	3,422	3,620	196	197	199
Total new capital appropriations	3,422	3,620	196	197	199
<i>Provided for:</i>					
<i>Purchase of non-financial assets</i>	<i>3,422</i>	<i>3,620</i>	<i>196</i>	<i>197</i>	<i>199</i>
Total items	3,422	3,620	196	197	199
PURCHASE OF NON-FINANCIAL ASSETS					
Funded by capital appropriations ^(a)	3,422	3,620	196	197	199
Funded internally from departmental resources ^(b)	4,570	2,814	2,100	2,100	2,100
TOTAL	7,992	6,434	2,296	2,297	2,299
RECONCILIATION OF CASH USED TO ACQUIRE ASSETS TO ASSET MOVEMENT TABLE					
Total purchases	7,992	6,434	2,296	2,297	2,299
Total cash used to acquire assets	7,992	6,434	2,296	2,297	2,299

(a) Includes both current Bill 2 and prior Act 2 appropriations.

(b) Includes sources of funding from current Bill and prior year Act 1 appropriations, donations and contributions, gifts, internally developed assets and proceeds from the sale of assets.

Prepared on Australian Accounting Standards basis.

Table 3.6: Statement of asset movements (Budget year 2019–20)

	Other property, plant and equipment \$'000	Heritage and cultural \$'000	Computer software and intangibles \$'000	Total \$'000
As at 1 July 2019				
Gross book value	3,828	99,976	1,317	105,121
Accumulated depreciation/amortisation and impairment	(1,236)	(13,929)	(425)	(15,590)
Opening net book balance	2,592	86,047	892	89,531
Capital asset additions				
Estimated expenditure on new or replacement assets				
By purchase — appropriation equity ^(a)	-	3,620	-	3,620
By purchase — appropriation ordinary annual services ^(b)	905	1,470	439	2,814
Total additions	905	5,090	439	6,434
Other movements				
Depreciation/amortisation expense	(562)	(2,050)	(202)	(2,814)
Total other movements	(562)	(2,050)	(202)	(2,814)
As at 30 June 2020				
Gross book value	4,733	105,066	1,756	111,555
Accumulated depreciation/amortisation and impairment	(1,798)	(15,979)	(627)	(18,404)
Closing net book balance	2,935	89,087	1,129	93,151
Estimated operating expenditure in income statement for heritage and cultural assets				\$'000
Operations and Maintenance				3,778
Preservations and Conservation				839
Total operating expenditure on heritage and cultural assets				4,617

(a) 'Appropriation equity' refers to equity injections appropriations provided through Appropriation Bill (No. 2) 2019–20, including CDABs.

(b) 'Appropriation ordinary annual services' refers to funding provided through Appropriation Bill (No.1) 2019–20 for depreciation/amortisation expenses, DCBs or other operational expenses.

Prepared on Australian Accounting Standards.

